## Message Text

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**ACTION SS-25** 

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FM AMEMBASSY GEORGETOWN
TO SECSTATE WASHDC PRIORITY 546

CONFIDENTIAL GEORGETOWN 2012

E.O. 11652: GDS TAGS: EMIN EINV GY

SUBJECT: BAUXITE ATMOSPHERICS

**REF: STATE 247093** 

**EXDIS** 

SUMMARY: BURNHAM QUERIED, PERHAPS RHETORICALLY, WHETHER USG WOULD ACCEPT JAMAICA-LEVEL BAUXITE LEVY IN GUYANA. CHARGE RELAYED USG DISPLEASURE AT PUBLIC ATTACKS TO BURNHAM AND RAMPHAL. RAMPHAL THOUGHT TONE HAS ALREADY MODERATED AND PREDICTED CONTINUATION OF MORE MODERATE TONE IN STATEMENTS.

1. BURNHAM CALLED ME ASIDE AT RECEPTION NOV 11 FOR VISITING LIBER-IAN PRESIDENT TOLBERT TO JOIN HIM AND BRITISH HIGH COMMISSIONER BATES IN CONVERSATION. BURNHAM BEGAN BY RETURNING TO OUR BANTER OF PREVIOUS DAY AT GUYANA LEGION HALL FOLLOWING HIS OTHERWISE UNNOTEWORTHY SPEECH IN WHICH HE HAD MENTIONED U.S. CONGRESSIONAL CHARGE OF DE-STABILIZATION ACTIVITIES IN CHILE AS SUPPORTING HIS WARNING THAT GUYANA MUST STEEL ITSELF AGAINST PRESSURE RESULTING FROM ITS EFFORTS TO GAIN CONTROL OF ITS NATURAL RESOURCES. (BANTER WAS ON THEME OF WHETHER WE SHOULD DESTABILIZE HIM SO AS TO BETTER UTILIZE HIS TALENTS IN NEW JOB AS A HARD-SELL SOLICITOR FOR CHARITABLE CONTRIBUTIONS.) HE THEN SAID THAT USG SEEMED TO HAVE ACCEPTED JAMAICAN BAUXITE LEVY AND QUERIED WHETHER USG WOULD ACCEPT SAME LEVY FROM GUYANA. I POINTED OUT THAT CIRCUMSTANCES OF JAMAICANLEVY WERE DIFFERENT, SINCE NATIONALIZATION NOT PROMISED BY END OF YEAR, SINCE LEVY DID NOT AT TIME OF IMPOSITION HAVE AS EXTREME FEATURE OF RETROACTIVITY AS GUYANA'S, AND SINCE COMPANY'S CONFIDENTIAL

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COSTS OF PRODUCTION AND TRANSPORT WERE ALLEGEDLY HIGHER IN GUYANA.

I ALSO NOTED THAT COMPANIES AND USG HAD BY NO MEANS ACCEPTED JAMAICAN LEVY AS FAIT ACCOMPLI, SINCE COMPANIES WERE APPEALING TO ICSID. I SAID THAT IF HE WANTED TO PROPOSE ELIMINATING THOSEAGGRAVATING FACTORS OF THE GUYANA SITUATION, I WAS SURE WE WOULD BE HIGHLY INTERESTED IN TALKING AND THAT QUITE PROBABLY REYNOLDS WOULD BE AS WELL.

- 2. BURNHAM THEN SAID THAT HE HAD OFFERED TO TALK WITH REYNOLDS BEFORE BUT HAD GOTTEN ONLY EQUIVOCAL OR OPPOSING RESPONSES.
  HE REFERRED TO PREVIOUSLY REPORTED INCIDENT IN LONDON (APPARENTLY IN 1971) WHERE HE ALLEGED THAT MCCONNELL OF REYNOLDS AT RESIDENCE OF GUYANA HIGH COMMISSIONER HAD CONFRONTED HIM WITH WARNING "NOT TO TRY TO PULL ON US WHAT YOU DID WITH ALCAN."
- 3. BURNHAM THEN TURNED TO BATES AND CONTRASTED THIS BEHAVIOR WITH RESPONSE OF BOOKERS TO THE SUGAR LEVY, BAIINGLY SAID THEY WERE "HAPPILY" PAYING. BATES, CLAIMING THAT THE TEARS OF BOOKERS BECAUSE OF THE SUGAR LEVY WERE CAUSING AN APPRECIABLE RISE IN THE OCEANLEVEL BETWEEN HERE AND LONDON, ADDED A FEW WORDS SUPPORTING MY DIFFERENTIATION BETWEEN THE JAMAICA AND GUYANA ACTIONS AGAINST THE BAUXITE COMPANIES. I THEN SAID THAT ONE CONTRAST BETWEEN GUYANA AND JAMAICA THAT PARTICULARLY CONCERNED WASHINGTON AT THE PRESENT TIME WAS THAT BURNHAM AND OTHER GUYANESE SPOKESMEN SEEMED TO BE EXAGGERATING THE BAUXITE DISPUTE TO THE DETRIMENT OF THE GOOD PUBLIC RELATIONS BETWEEN OUR TWO COUNTRIES. I ASKED FONMIN RAMPHAL WHO HAD JUST JOINED THE THREE OF US, WHETHER HE HAD RECEIVED ANYTHING FROM AMBASSADOR TALBOT ON HIS CONVERSATION WITH DEPUTY ASSISTANT SECRETARY SHLAUDEMAN ABOUT THIS MATTER. WHEN RAMPHAL SAID NO, I NOTED TO HIM AND BURNHAM THAT SHLAUDEMAN HAD LATE LAST WEEK EXPRESSED OUR CONCERN TO TALBOT OVER PUBLIC RECRIMINATION AGAINST USG, AND THAT SEVERAL SPECIFIC ARTICLES IN THE GOVT-OWNED AND PNC PRESS HAD BEEN SUBSEQUENTLY MENTIONED TO TALBOT. I ADDED TO THE PM THAT WE HAD. OF COURSE, LISTENED TO HIS SPEECH OCTOBER 27 WITH CONSIDERABLE INTEREST AND HAD DUTIFULLY CABLED EXCERPTS TO WASHINGTON. BURNHAM IMMEDIATELY REQUESTED IN MOCK HORROR THAT I REPORT BACK THAT HE QUOTE STANDS WITH THE WEST UNQUOTE, PUTTING HIS ARMS AROUND BATES AND MYSELF AND ASKING RAMPHAL TO GET A PHOTO-GRAPHER.
- 4. THOUGH THE CONVERSATION THEN SWITCHED TO AN IRRELEVANT MATTER, CONFIDENTIAL.

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THE POINT OF OUR CONCERN SEEMED TO HAVE BEEN MADE, AND RAMPHAL WAS FINALLY SUCCESSFUL IN PULLING BURNHAM AWAY TO BID GOODBYE TO PRESIDENT TOLBERT.

5. AFTER TOLBERT AND BURNHAM DEPARTED, I SHOWED RAMPHAL THE TEXT OF PARAS 1 AND 2 OF REFTEL (I.E. ADDRESSEES, TITLE, ETC. DELETED TO EXPLAIN MY EARLIER COMMENT. IN RESPONSE TOHIS REQUEST THAT HE HAVE A COPY, I TORE OFF PARA TWO AND HANDED IT TO HIM.

RAMPHAL ADDED THAT HE SHARED OUR CONCERN. HE THOUGHT, HOWEVER, THAT THE TONE OF GOVT SPOKESMEN'S STATEMENTS ON THIS ISSUE HAD ALREADY MODERATED AND THAT FUTURE STATEMENTS SHOULD CONTINUE TO REFLECT A MORE MODERATE ORIENTATION.

MATTHEWS

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